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7 UNITED STATES DISTRICT COURT
8 EASTERN DISTRICT OF WASHINGTON
9 RICHLAND DIVISION

10 FEDERAL ENGINEERS AND)
11 CONSTRUCTORS, INC.) No. 4:15-cv-05036
12 Plaintiff,)
13 v.) COMPLAINT
14 CH2M HILL PLATEAU REMEDIATION)
15 COMPANY,)
16 Defendant.)
17

18 Plaintiff Federal Engineers and Constructors, Inc. (“FE&C”), for its complaint against
19 CH2M Hill Plateau Remediation Company (“CHPRC”), alleges, upon information and belief,
20 as follows:

21 **I. PARTIES**

22 1.1 FE&C is a Washington corporation whose principal place of business is in the
23 State of Washington. FE&C is, and at all times relevant hereto has been, duly licensed as a
24 contractor in Washington.

25 1.2 CHPRC is a Washington corporation. Upon information and belief, CHPRC’s
26 principal place of business is in the State of Washington.

27 **II. JURISDICTION AND VENUE**

28 2.1 This Court has personal jurisdiction with regard to CHPRC because CHPRC
29 is a resident of the State of Washington, this action arises out of the services performed by
30

1 FE&C for CHPRC in the State of Washington, and CHPRC has contractually consented to
 2 jurisdiction in this Court.

3 2.2 This Court has jurisdiction regarding the subject matter of this action, pursuant
 4 to 28 U.S.C. §1331, as the claims are based on a subcontract arising from a prime contract for
 5 federal procurement, the federal procurement relates to the nuclear waste treatment program of
 6 the United States Department of Energy Hanford (WA) Reservation, and the terms of the
 7 subcontract specify that the subcontract shall be governed by federal procurement law.

8 2.3 Venue is proper in this District, pursuant to 28 U.S.C. §1391, because the acts or
 9 omissions which give rise to FE&C's claims took place in this District, and the federal
 10 procurement that is the subject of this action is located in this District.

11 III. FACTS

12 3.1 This lawsuit arises from a construction project in Richland, Washington, starting
 13 on or about May 2012 and continuing to the current time, and commonly referred to as the
 14 Modified KW Basin Annex Construction project (the "Project").

15 3.2 FE&C and CHPRC executed a subcontract regarding the Project, bearing on its
 16 face a commencement of May 7, 2012, and designated by CHPRC as Contract #48873 (the
 17 "Subcontract").

18 3.3 Pursuant to the Subcontract, FE&C was to provide construction services to build
 19 facilities with the primary purpose of treating nuclear waste.

20 3.4 CHPRC had in place a prime contract with the United States Department of
 21 Energy from which the Subcontract was derived (the "Prime Contract").

22 3.5 All designs, drawings, engineering, plans and specifications for the Project were
 23 to be provided by CHPRC or others under CHPRC's control.

24 3.6 From nearly the beginning of the Project, CHPRC failed to meet its contractual
 25 obligations. Among other things, CHPRC repeatedly failed to provide timely and duly
 26 approved engineering, design, drawings, plans and/or specifications that FE&C needed to
 27 timely and efficiently proceed with its work.

1 3.7 CHPRC repeatedly required FE&C to perform work not specified in the
 2 Subcontract and neither followed the Subcontract provisions governing such circumstances nor
 3 paid FE&C nor granted extra time to FE&C with respect to such work.

4 3.8 CHPRC suspended FE&C's work, yet CHPRC failed to comply with the
 5 Subcontract terms and conditions with respect to such suspension.

6 3.8 Throughout the Project, when FE&C would present claims to CHPRC, CHPRC
 7 would fail to respond in the time and manner specified under the Subcontract.

8 3.9 CHPRC has failed to make timely payments to FE&C and, among other things,
 9 caused FE&C's sub-subcontractors to file claims against FE&C.

10 3.10 CHPRC attempted to modify the Subcontract by requiring FE&C and its
 11 subcontractors to perform under different procurement structures and under different terms and
 12 conditions, referred to by CHPRC as the "integrated project team" approach.

13 3.11 CHPRC has intentionally interfered with the agreements between FE&C and
 14 FE&C's sub-subcontractors. CHPRC has interfered with FE&C's work by contacting directly
 15 FE&C's contractors, by interfering with the work of said contractors, by creating a hostile work
 16 environment for said contractors, and by directing the contractors to perform work in
 17 contradiction to the sub-subcontract requirements.

18 3.12 CHPRC stopped FE&C's work several times during the Project. Among other
 19 instances, on or about July 2012, CHPRC slowed procurements and re-aligned field work, and
 20 then issued revised drawings and specifications along with direction to proceed with different
 21 work, including, without limitation, requiring FE&C to prepare the same "Safety Significant
 22 Components List" requirements which CHPRC originally agreed to prepare under the
 23 Subcontract.

24 3.13 Through February 2015, CHPRC issued to FE&C at least 663 notices of design
 25 change for the Project.

26 3.14 Through February 2015, FE&C needed to provide at least 665 requests for
 27 clarification/information due to defects in CHPRC's drawings and specifications.

1 **IV. FIRST CLAIM FOR RELIEF: BREACH OF CONTRACT**

2 4.1 The allegations in paragraphs 1.1 through 3.14 are incorporated herein by this
reference.

3 4.2 Between May 2012 and the present date, FE&C performed the work for CHPRC
4 on the Project.

5 4.3 Contrary to and in breach of its express and implied contractual obligations,
6 representation, and warranties, CHPRC has failed to pay FE&C in excess of \$3 million for
7 billings presently due and owing; failed to provide timely, accurate, and usable design,
8 engineering, drawings, plans, and specifications for the Project, failed to process and execute
9 appropriate change orders modifying Project dates and prices for the multiplicity of CHPRC's
10 delays, breaches, and extra work that it directed.

11 4.4 CHPRC continually made late payments to FE&C. FE&C was forced to carry
12 and finance an average of roughly \$1 million per month for work in progress while waiting for
13 CHPRC's payments.

14 4.5 As a proximate result of CHPRC's breaches, FE&C has suffered damages in an
15 amount to be proven at trial.

16 **V. SECOND CLAIM FOR RELIEF: UNJUST ENRICHMENT**

17 5.1 The allegations in paragraphs 1.1 through 4.5 are incorporated herein by this
reference.

18 5.2 CHPRC requested and directed FE&C to perform work on the Project, and
19 through its statements and conduct indicated that FE&C would be paid for the reasonable value
20 of all work performed.

21 5.3 FE&C performed at CHPRC's request and direction, and provided benefits to
22 CHPRC in performing the Project, CHPRC accepted benefits provided by FE&C.

23 5.4 CHPRC has wrongfully refused to pay the full, fair and reasonable value of the
24 work performed by FE&C.

1 5.5 CHPRC has been unjustly enriched at FE&C's expense and under the
 2 circumstances it would be unjust for CHPRC to retain the benefits without compensating
 3 FE&C for their value.

4 **VI. THIRD CLAIM FOR RELIEF: PROMPT PAYMENT ACT**

5 6.1 The allegations in paragraphs 1.1 through 5.5 are incorporated herein by this
 6 reference.

7 6.2 FE&C provided billings and estimates for work performed and/or materials
 8 supplied under the Subcontract. CHPRC failed to issue a written statement detailing items in
 9 the billings that are not approved within seven days of receipt, or valid reasons for refusal to
 10 pay.

11 6.3 CHPRC failed to pay FE&C's billings in accordance with the Subcontract.

12 6.4 As a result of CHPRC's failure to make prompt payment, FE&C may suspend
 13 the work, and, among other things, is liable to FE&C for interest, on such payments, attorneys'
 14 fees and costs under 31 U.S.C. § 3905.

15 **VII. FOURTH CLAIM FOR RELIEF: BREACH OF IMPLIED WARRANTY OF
 16 ADEQUACY OF PLANS AND SPECIFICATIONS**

17 7.1 The allegations in paragraphs 1.1 through 6.4 are incorporated herein by this
 18 reference.

19 7.2 Under the Subcontract, CHPRC was solely responsible for the design and
 20 engineering activities, and FE&C had no responsibility for any design and engineering
 21 activities. As a matter of law, CHPRC has the obligation to provide plans and specifications
 22 that were adequate, complete and sufficient to allow FE&C to construct the Project as intended
 23 when the Project was bid. At the time that CHPRC accepted FE&C's bid and awarded the
 24 Subcontract to FE&C, CHPRC impliedly warranted the adequacy, sufficiency and
 25 completeness of the plans and specifications for purposes of reasonably bidding and performing
 26 construction of the Project.

1 7.3 Among other things, after commencement of FE&C's work, CHPRC changed
 2 the Project specifications to require that nearly all of the work comply with Nuclear Quality
 3 Assurance-1 regulatory standards, which in turn required wholesale revisions to the Project
 4 drawings and specifications and to the means and methods of FE&C's work.

5 7.4 The plans on which FE&C bid were, in fact, inadequate, inaccurate and
 6 incomplete. Moreover, CHPRC failed to timely remedy the defective plans and specifications,
 7 all of which constitute material and significant breaches of the implied warranty of the
 8 adequacy of plans and specifications.

9 7.5 As a direct and proximate result, FE&C incurred significant extra costs and
 10 damages, including, but not limited to, disruption and delay in completion of its work.

11 **VIII. FIFTH CLAIM FOR RELIEF: EXPRESS AND CONSTRUCTIVE 12 ACCELERATION**

13 8.1 The allegations in paragraphs 1.1 through 7.5 are incorporated herein by this
 reference.

14 8.2 Any delays in the Projects were excusable and compensable as to FE&C, and
 15 were caused solely by the actions and inactions of CHPRC and others for which CHPRC was
 16 responsible. FE&C provided timely notice to CHPRC of all such delays and, in each instance,
 17 requested reasonable compensation and extensions of time.

18 8.3 CHPRC refused to grant FE&C requested relief within a reasonable time.
 19 CHPRC expressly and impliedly required FE&C to accelerate its work, despite the fact that the
 20 delays were caused by, among other things, insufficient plans and specifications and improper
 21 directions from CHPRC.

22 8.4 As a result, FE&C accelerated its performance to meet CHPRC's new demands,
 23 all to meet the new schedule requirements without allowance for the cost and delay caused by
 24 and/or attributable to CHPRC. The acceleration caused FE&C to incur significant additional
 25 costs for which FE&C has not been compensated. The acceleration impacted FE&C's
 26 productivity at great expense to FE&C.

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2 **IX. SIXTH CLAIM FOR RELIEF: QUANTUM MERUIT/REASONABLE VALUE**

3 9.1 The allegations in paragraphs 1.1 through 8.4 are incorporated herein by this
4 reference.

5 9.2 FE&C, at the request of CHPRC, furnished and/or installed services, labor,
6 material and equipment in the course of performing its construct work, all of which were
7 incorporated for the benefit of CHPRC and the Project. The reasonable value of the work
8 performed by FE&C far exceeds the amounts CHPRC has paid FE&C on the Project.

9 9.3 CHPRC was at all times aware of the benefits FE&C's work conferred.

10 9.4 As an alternative claim for relief, FE&C is entitled to recover, on the basis of the
11 equitable doctrine of quantum meruit and in order to avoid unjust enrichment, the full, fair, and
12 reasonable value of the work performed.

13 **X. SEVENTH CLAIM FOR RELIEF: CARDINAL CHANGE**

14 10.1 The allegations in paragraphs 1.1 through 9.4 are incorporated herein by this
15 reference.

16 10.2 CHPRC effected changes to the Project so drastic that it effectively required
17 FE&C to perform duties materially different from those originally bargained for, constituting a
18 cardinal change to the Subcontract.

19 10.3 The cardinal change effected by CHPRC is so profound that such cardinal
20 change constitutes a material breach of the Subcontract.

21 10.4 FE&C suffered damages as a direct result of the cardinal change, and FE&C is
22 entitled to recover such damages from CHPRC.

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24 **XI. EIGHTH CLAIM FOR RELIEF: TORTIOUS INTERFERENCE WITH
 SUB-SUBCONTRACTORS**

25 11.1 The allegations in paragraphs 1.1 through 10.4 are incorporated herein by this
26 reference.

27 11.2 FE&C executed agreements with various sub-subcontractors on the Project.

11.3 CHPRC knew of FE&C's agreements with FE&C's sub-subcontractors, and CHPRC intended to harm FE&C by improperly interfering with FE&C's contractual relationships with FE&C's sub-subcontractors.

11.4 CHPRC lacked any privilege or other legitimate justification for its interference with FE&C's contractual relationships with FE&C's sub-subcontractors.

11.5 FE&C suffered damages as a direct result of CHPRC's conduct, and FE&C is entitled to recover such damages from CHPRC.

XII. DAMAGES

12.1 The allegations in paragraphs 1.1 through 11.5 are incorporated herein by this reference.

12.2 As a direct and proximate cause of CHPRC's actions as set forth herein, FE&C has been damaged in an amount to be proven at trial. Without limitation, CHPRC is responsible for in excess of \$3 million of invoices due and payable to FEC&C, plus almost \$5 million in extended overhead damages, and plus in excess of \$4.5 million representing the cost of capital resulting directly from CHPRC's failure to timely pay FE&C.

12.3 As a direct and proximate cause of CHPRC's failure to promptly pay for billings under the Subcontract, FE&C has been damaged and is entitled to statutory interest, plus costs and reasonable attorneys' fees.

XIII. PRAYER FOR RELIEF

WHEREFORE, FE&C prays for judgment as follows:

- 1.1 For judgment against CHPRC in an amount to be proven at time of trial.
 - 1.2 For interest, costs and attorney's fees pursuant to statute, contract, and/or equitable principles.
 - 1.3 For any other relief deemed just and equitable.

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DATED this 21st day of April, 2015.

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